## Meeting of the Central Valley Flood Protection Board

Department of Water Resources
Staff Report
FloodSAFE Environmental Stewardship and Statewide Resource Office
Delta Levees Flood Protection Program
Delta Levees Maintenance Subventions Program

October 23, 2015

### I) <u>INTRODUCTION</u>

The Delta Levees Maintenance Subventions Program is authorized by the California Water Code, Sections 12980 thru 12995. The Subventions Program has been in effect since passage of the Way Bill in 1973 which has been modified periodically by Legislation. The Water Code Section 12981 states the intent of the legislature as "...the physical characteristics of the delta should be preserved essentially in their present form; and that the key to preserving the delta's physical characteristics is the system of levees defining the waterways and producing the adjacent islands..."

Water Code Section 12987(a) states: "Local agencies maintaining project or nonproject levees shall be eligible for reimbursement pursuant to this part upon submission to and approval by the board of plans for the maintenance and improvement of the project or nonproject levees, including plans for the annual routine maintenance of the levees, in accordance with the criteria adopted by the board."

The Department of Water Resources (DWR) staff, on behalf of the Central Valley Flood Protection Board (Board), evaluates applications submitted by local agencies, i.e. reclamation districts and levee maintaining districts, and presents its recommendations to the Board. The Board reviews and approves staff recommendations prior to any agreements being executed between the parties. If approved, the Board enters into agreements with the local agencies. The agreements allow reimbursement to local agencies for eligible costs as permitted by law.

### II) GUIDELINES: PROCEDURES AND CRITERIA

Water Code Section 12984 requires DWR to develop and submit criteria for the maintenance and improvement of nonproject and eligible project levees to the Board for

adoption. DWR requires guidelines for all expenditures under Proposition 1E (*Disaster Preparedness and Flood Prevention Bond Act of 2006*) and Proposition 84 (*The Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006*). To meet both of these requirements, DWR developed the *Delta Levees Maintenance Subventions Program Guidelines: Procedures and Criteria* (*Guidelines*) approved by the Board on September 23, 2011. The current *Guidelines* are being updated and will be presented to the Board early next year.

#### III) FUNDING

Historically, the Subventions Program has reimbursed an average of about \$6 million annually. Since the passage of Propositions 1E and 84, the funding level for the Subventions Program has significantly increased. The increased funding has allowed the program to reimburse between \$7 million and \$16 million each year. This increased funding has been used to support the maintenance and rehabilitation activities of over 700 miles of project and non-project levees annually. The table below summarizes the Board approved maximum reimbursement and the actual State reimbursement through the Subventions Program. Funding details for the proposed and recent fiscal years are discussed in the paragraphs that follow.

Fiscal Year	Maximum Reimbursement (\$)	Total Project Cost (\$)  Local Share (\$)		State Reimbursement (\$)			
2007-2008	25.75 million	23 million	7 million	16 million			
2008-2009	20 million	17 million	5 million	12 million			
2009-2010	18 million	13 million	4 million	9 million			
2010-2011	15 million	16 million	5 million	11 million			
2011-2012	12 million	11 million	3 million	8 million			
2012-2013	12 million	12 million	4 million	8 million			
2013-2014	12 million	9 million	2 million	7 million			
2014-2015	12 million	Final Claims due November 1, 2015					
2015-2016	12 million (Proposed)	Final Claims due November 1, 2016					

#### Fiscal Year 2012-2013:

The allocated funding for FY 2012-2013 was \$12 million. The Board executed 65 work agreements with local agencies for work completed between July 1, 2012 and June 30, 2013. Staff received 60 final claims from local agencies totaling about \$12 million of completed work. The local cost share was approximately \$4 million and the State cost share of \$8 million was reimbursed to the local agencies. The unused State cost share will revert back to the source, Proposition 1E.

#### Fiscal Year 2013-2014:

The allocated funding for FY 2013-2014 was \$12 million. The Board executed 65 work agreements with local agencies for work completed between July 1, 2013 and June 30, 2014. Staff received 64 final claims from local agencies totaling about \$9 million of completed work. The State has reimbursed 61 local agencies. Three local agencies are working with the California Department of Fish and Wildlife to meet their outstanding mitigation requirements and will be reimbursed once their mitigation requirements have been satisfied. The local cost share will be approximately \$2 million and the State cost share approximately \$7 million. The unused State cost share will revert back to the source, Proposition 1E.

#### Fiscal Year 2014-2015:

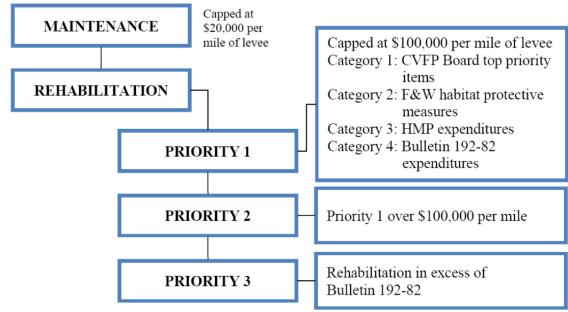
The allocated funding for FY 2014-2015 is \$12 million. The Board executed 68 work agreements with local levee maintaining agencies for the work completed between July 1, 2014 and June 30, 2015. The deadline to submit final claims is November 1, 2015.

#### Fiscal Year 2015-2016:

The allocated funding for this fiscal year is proposed to be \$12 million. This amount is a reasonable funding level and is the outcome of discussions between staff and the stakeholders. The source of this funding is Proposition 1E.

Staff has received 71 applications totaling approximately \$53 million. Tables 1 thru 3 are prepared for the Board's review and approval. Table 1 lists application amounts by local agencies and shows the eligible amount of reimbursements by priority, as defined in the *Guidelines* and as shown in Figure 1 - Funding Prioritization Scheme. Table 2 presents the FY 2015-2016 Funding Plan setting the maximum reimbursement and allocating the proposed \$12 million and the corresponding advance amount. Table 3 provides a summary of available reimbursement amounts and corresponding reimbursement rates for each priority up to the proposed funding of \$12 million.

<u>Figure 1 – Funding Prioritization Scheme</u>



## IV) STAFF RECOMMENDATIONS

Staff recommends the following:

- 1) The Board approve Table 2 which establishes maximum reimbursement amounts and the limit on advances, providing that DWR receives adequate funding to proceed with the Subventions Program.
- 2) The Board authorize DWR staff to proceed with preparation and circulation of the work agreements for signature by the Board's Executive Officer.

#### Tables and Attachments:

Table 1	Application Amounts by Priority
Table 2	Funding Plan
Table 3	Estimated Reimbursements Summary

## Table 1 2015-16 DELTA LEVEE MAINTENANCE SUBVENTIONS PROGRAM APPLICATION AMOUNTS BY PRIORITY

						Levee Rehab			
RD	District Name	Lavias	Amuliantian	Net Allewable	Priority One				
NO	District Name	Levee Length	Application Amount	Net Allowable Maintenance	Category 2 Fish & Wild.	Category 3 HMP	Category 4 Eligible Bull.192-82	Priority 2	Priority 3
0400	A.1. T	Miles	\$	\$	\$	\$	\$	\$	
	Atlas Tract Bacon Island	2.3 14.4	862,500 396,000	43,700 273,600	5,000 5,000	100,000	225,000 3,000	586,500 0	0
	Bethel Island MID	11.5	1,280,000	193,500	25,000	100,000	1,050,000	0	0
	Bishop Tract	7.8	1,912,500	148,200	2,500	50,000	727,500	976,500	0
	Boggs Tract	0.7	139,500	13,300	4,500	0	65,500	55,500	0
	Bouldin Island	18	731,000	342,000	5,000	0	366,000	0	0
	Brack Tract	10.8	346,000	205,200	0	0	130,000	0	0
2059	Bradford Island	7.4	218,000	103,600	55,000	7,500	42,500	2,000	0
	Brannan-Andrus LMD	29.4	1,849,500	558,600	125,000	0	1,136,500	0	0
	Byron Tract	9.7	1,854,500	184,300	10,000	0	960,000	690,500	0
	Cache-Haas Slough	11	162,000	146,000	5,000	04.000	0	0	(
	Collinsville Levee District Coney Island	1 5.4	175,000 139,500	19,000 75,600	9,000 3,500	91,000	55,000	55,000 0	(
	Deadhorse Island	2.6	240,000	49,400	9,000	100,000	79,000	0	
	Dutch Slough	3.8	607,700	72,200	4,000	0	376,000	151,700	0
	Egbert Tract	10.6	207,000	195,400	1,000	0	0	0	C
	Empire Tract	10.5	276,000	199,500	1,000	0	65,000	0	0
	Fabian Tract	18.8	554,500	299,700	11,000	25,000	200,000	0	0
	Fay Island	1.6	248,000	30,400	16,500	100,000	43,500	56,000	0
	Grand Island	28.8	1,455,000	547,200	10,000	0	869,000	0	(
	Hasting Tract	16	516,000	304,000	5 000	0	196,000	0	(
	Holland Tract Hotchkiss Tract	11 8.9	436,000 440,000	209,000 169,100	5,000	0	211,000 262,000	0	C
	Jersey Island	15.5	1,288,000	294,500	150.000	415,000	413,000	0	C
	Jones Island, Lower	9	432,000	141,000	80,000	30,000	170,000	2,000	
	Jones Island, Upper	9.3	992,000	176,700	90,000	105,000	609,000	2,000	C
	King Island	9.1	201,000	172,900	1,000	0	18,000	0	C
1608	Lincoln Village West	3.6	215,000	68,400	12,500	0	130,500	0	C
307	Lisbon	6.6	303,500	125,400	55,000	0	116,500	0	(
	Mandeville Island	14.3	4,020,000	271,700	210,000	1,220,000	0	2,304,000	0
	McCormack-Wm. Tract	8.8	246,000	167,200	0	0	70,000	0	C
	McDonald Island	13.7	6,930,000	260,300	1,370,000	0	0	5,286,000	0
	Medford Island Merritt Island	5.9 18.1	160,000	112,100	0	0	42,000 0	0	0
	Netherlands	32.4	230,000 455,000	211,900 422,600	0	0	0	0	0
	New Hope Tract	17.4	725,700	330,600	0	200,000	177,700	0	0
	Orwood/Palm Tract	13.9	1,422,000	264,100	120,000	135,000	887,000	2,000	C
551	Pearson District	14.1	505,000	267,900	0	0	223,000	0	(
2058	Pescadero District	2.5	130,000	47,500	5,000	20,000	55,000	0	C
	Pico Naglee	8.3	66,000	21,700	14,000	3,000	17,000	2,000	C
	Prospect Island	6.2	120,000	113,800	0	0	0	0	(
	Quimby Island	7	322,500	133,000	12,500	50,000	120,000	0	(
	Rindge Tract	15.8	371,500	300,200	1,500	0	54,000	0	(
	Roberts Island, Lower Roberts Island, Middle	14.6 9.7	602,000 261,000	185,400 184,300	100,000 4,500	45,000 0	255,000 62,500	2,000	(
	Roberts Island, Upper	15	446,000	285,000	5,000	0	141,000	0	
	Rough & Ready Island	6.8	243,000	129,200	0,000	0	107,000	0	
	Ryer Island	20.6	412,500	244,400	22,500	125,000	0	0	(
2074	Sargent-Barnhart	3.5	6,214,355	66,500	240,000	0	110,000	5,334,355	460,000
	Sherman Island	19.5	874,200	370,500	16,500	0	467,700	0	(
	Shima tract	6.6	119,000	95,900	16,500	0	0	0	(
	Smith Tract	2.8	541,500	53,200	17,500	0	262,500	205,500	(
	Stark Tract	3.5	244,000	66,500	2,000	0	172,000	0	(
	Staten Island	24.6	990,000	467,400	0	0	498,000	0	(
	Sutter Island Terminous Tract	12.5 16.1	195,000 452,000	182,500	50,000	0 37,500	212,500	2 000	(
	Twitchell Island	16.1 11.9	452,000	133,900 226,100	15,500	37,500	212,500	2,000	(
	Tyler Island	22.9	910,000	435,100	15,000	200,000	242,000	0	(
	Union Island, East	14	575,000	266,000	25,000	200,000	270,000	0	
	Union Island, West	16.2	533,000	307,800	10,000	0	199,000	0	(
	Van Sickle Island	3.7	261,500	70,300	10,000	0	177,500	0	
	Veale Tract	5.1	131,000	96,900	0	0	29,000	0	(
	Venice Island	12.3	417,000	233,700	15,000	100,000	56,000	0	
	Victoria Island	15.1	676,500	286,900	10,000	0	364,500	0	
	Walnut Grove	3.4	170,000	64,600	37,000	0	65,000	0	
	Webb tract	12.9	381,000	245,100	5,000	0	118,000	0	
	Weber Tract	1.7	270,500	32,300	33,000	140,000	137,000	66,500	
	Winter Island Woodward Island	4.8 8.8	310,500 617,000	91,200 141,200	65,000	140,000 60,000	74,500 340,000	2,000	
2012	Wright-Elmwood Tract	7.1	595,500	134,900	30,000	00,000	423,500	2,000	
2110					55,000	J	720,000	U	
	Yolano	8.7	201,000	165,300	1,000	0	26,000	0	

#### Table 2 2015-16 DELTA LEVEE MAINTENANCE SUBVENTIONS PROGRAM FUNDING PLAN

RD NO	Name	Application Amount	Levee Length	Deductible \$1,000 Per Mile	Eligible Costs	Maximum Reimbursement 75 % of (4)	Estimated Available Reimbursement	Advance 75 % of (6)
		\$ (1)	Miles (2)	\$ (3)	\$ (4)	\$ (5)	\$ (6)	\$ (7)
2126	Atlas Tract	862,500	2.3	(2,300)	860,200	645,150	35,667	26,750
2028 BIMID	Bacon Island Bethel Island MID	396,000 1,280,000	14.4 11.5	(14,400) (11,500)	381,600 1,268,500	286,200 951,375	208,092 159,584	156,069 119,688
2042	Bishop Tract	1,280,000	7.8	(11,500)	1,904,700	1,428,525	112,596	84,447
404	Boggs Tract	139,500	0.7	(700)	138,800	104,100	12,578	9,434
756	Bouldin Island	731,000	18.0	(18,000)	713,000	534,750	259,392	194,544
2033	Brack Tract	346,000	10.8	(10,800)	335,200	251,400	153,900	115,425
2059	Bradford Island  Brannan-Andrus LMD	218,000 1,849,500	7.4 29.4	(7,400) (29,400)	210,600 1,820,100	157,950 1,365,075	109,510 491,246	82,132 368,434
800	Byron Tract	1,854,500	29.4 9.7	(9,700)	1,844,800	1,383,600	144,009	108,007
2098	Cache-Haas Slough	162,000	11.0	(11,000)	151,000	113,250	112,392	84,294
CLD	Collinsville Levee District	175,000	1.0	(1,000)	174,000	130,500	19,455	14,591
2117	Coney Island	139,500	5.4	(5,400)	134,100	100,575	58,724	44,043
2111 2137	Deadhorse Island Dutch Slough	240,000 607,700	2.6 3.8	(2,600) (3,800)	237,400 603,900	178,050 452,925	42,255 56,463	31,691 42,347
536	Egbert Tract	207,000	10.6	(10,600)	196,400	147,300	147,128	110,346
2029	Empire Tract	276,000	10.5	(10,500)	265,500	199,125	150,203	112,652
773	Fabian Tract	554,500	18.8	(18,800)	535,700	401,775	231,137	173,353
2113	Fay Island	248,000	1.6	(1,600)	246,400	184,800	32,343	24,257
3 2060	Grand Island Hasting Tract	1,455,000 516,000	28.8 16.0	(28,800) (16,000)	1,426,200 500,000	1,069,650 375,000	416,184 228,000	312,138 171,000
2025	Holland Tract	436,000	11.0	(11,000)	425,000	318,750	159,642	119,733
799	Hotchkiss Tract	440,000	8.9	(8,900)	431,100	323,325	126,825	95,119
830	Jersey Island	1,288,000	15.5	(15,500)	1,272,500	954,375	307,630	230,722
2038	Jones Island, Lower	432,000	9.0	(9,000)	423,000	317,250	152,020	114,015
2039 2044	Jones Island, Upper King Island	992,000	9.3	(9,300)	982,700	737,025	184,578	138,434
1608	Lincoln Village West	201,000 215,000	9.1 3.6	(9,100) (3,600)	191,900 211,400	143,925 158,550	130,253 58,530	97,690 43,898
307	Lisbon	303,500	6.6	(6,600)	296,900	222,675	125,860	94,395
2027	Mandeville Island	4,020,000	14.3	(14,300)	4,005,700	3,004,275	325,233	243,925
2110	McCormack-Wm. Tract	246,000	8.8	(8,800)	237,200	177,900	125,400	94,050
2030 2041	McDonald Island Medford Island	6,930,000	13.7 5.9	(13,700)	6,916,300	5,187,225	987,590	740,692
150	Merritt Island	160,000 230,000	18.1	(5,900) (18,100)	154,100 211,900	115,575 158,925	84,075 158,925	63,056 119,194
999	Netherlands	455,000	32.4	(32,400)	422,600	316,950	316,950	237,712
348	New Hope Tract	725,700	17.4	(17,400)	708,300	531,225	247,950	185,962
2024	Orwood/Palm Tract	1,422,000	13.9	(13,900)	1,408,100	1,056,075	267,479	200,609
551	Pearson District	505,000	14.1	(14,100)	490,900	368,175	200,925	150,694
2058 1007	Pescadero District Pico Naglee	130,000 66,000	2.5 8.3	(2,500) (8,300)	127,500 57,700	95,625 43,275	38,517 24,372	28,888 18,279
1667	Prospect Island	120,000	6.2	(6,200)	113,800	85,350	85,350	64,012
2090	Quimby Island	322,500	7.0	(7,000)	315,500	236,625	106,980	80,235
2037	Rindge Tract	371,500	15.8	(15,800)	355,700	266,775	226,018	169,514
684	Roberts Island, Lower	602,000	14.6	(14,600)	587,400	440,550	196,887	147,665
524 544	Roberts Island, Middle Roberts Island, Upper	261,000 446,000	9. <i>7</i> 15.0	(9,700) (15,000)	251,300 431,000	188,475 323,250	140,828 216,642	105,621 162,482
403	Rough & Ready Island	243,000	6.8	(6,800)	236,200	177,150	96,900	72,675
501	Ryer Island	412,500	20.6	(20,600)	391,900	293,925	196,313	147,235
2074	Sargent-Barnhart	6,214,355	3.5	(3,500)	6,210,855	4,658,141	188,684	141,513
341	Sherman Island	874,200	19.5	(19,500)	854,700	641,025	287,418	215,564
2115 1614	Shima tract Smith Tract	119,000 541,500	6.6 2.8	(6,600) (2,800)	112,400 538,700	84,300 404,025	81,468 50,021	61,101 37,516
2089	Stark Tract	244,000	3.5	(3,500)	240,500	180,375	51,032	38,274
38	Staten Island	990,000	24.6	(24,600)	965,400	724,050	350,550	262,912
349	Sutter Island	195,000	12.5	(12,500)	182,500	136,875	136,875	102,656
548	Terminous Tract	452,000	16.1	(16,100)	435,900	326,925	129,343	97,007
1601 563	Twitchell Island Tyler Island	495,500 910,000	11.9 22.9	(11,900) (22,900)	483,600 887,100	362,700 665,325	178,540 335,001	133,905 251,251
1	Union Island, East	575,000	14.0	(14,000)	561,000	420,750	213,959	160,469
2	Union Island, West	533,000	16.2	(16,200)	516,800	387,600	236,634	177,476
1607	Van Sickle Island	261,500	3.7	(3,700)	257,800	193,350	58,509	43,882
2065 2023	Veale Tract	131,000	5.1 12.3	(5,100) (12,300)	125,900 404,700	94,425 303,525	72,675 183,951	54,506 137 963
2023	Venice Island Victoria Island	417,000 676,500	12.3 15.1	(12,300) (15,100)	661,400	496,050	220,959	137,963 165,719
554	Walnut Grove	170,000	3.4	(3,400)	166,600	124,950	69,850	52,388
2026	Webb tract	381,000	12.9	(12,900)	368,100	276,075	186,717	140,038
828	Weber Tract	270,500	1.7	(1,700)	268,800	201,600	43,311	32,483
2122 2072	Winter Island Woodward Island	310,500 617,000	4.8 8.8	(4,800) (8,800)	305,700 608,200	229,275 456,150	68,400 143,494	51,300 107,620
2119	Wright-Elmwood Tract	595,500	7.1	(7,100)	588,400	441,300	118,526	88,894
2068	Yolano	201,000	8.7	(8,700)	192,300	144,225	124,553	93,415
	Total 71 Districts	52,320,955	777.9	(777,900)	51,543,055	38,657,291	12,000,000	9,000,000

# Table 3 2015-16 DELTA LEVEE MAINTENANCE SUBVENTIONS PROGRAM ESTIMATED REIMBURSEMENT SUMMARY

		Available		
Levee Costs		Reimbursement	Reimbursement	
Work Categories	Eligible Costs	Amount	Rate	
Maintenance Deductible	\$777,900			
Net Maintenance Costs	\$13,548,100	\$10,161,075	75.0%	
Fish and Wildlife Costs	3,179,500	\$1,838,925	57.8%	
HMP Costs	3,359,000	\$0	0.0%	
Bulletin 192-82	\$15,212,400	\$0	0.0%	
Priority 1 Total	\$21,750,900	\$1,838,925		
Priority 2	\$15,784,055	\$0	0.0%	
Priority 3	\$460,000	\$0	0.0%	
Total	\$52,320,955	\$12,000,000		

Note: If the Delta Levee Maintenance Subventions Program were fully funded, the maximum reimbursement rate for each work category would be 75% of eligible cost.